The Legal and Judiciary System

The Legal System

Macao's legal system is founded on a strong tradition of adherence to the rule of law and judicial independence. Under the principle of "One country, two systems", the Macao Special Administrative Region (MSAR) maintains Continental European law as the foundation of its legal system.

The Basic Law of the Macao Special Administrative Region of the People's Republic of China is the constitutional document for the MSAR, adopted by the National People's Congress (NPC) in accordance with the Constitution of the People's Republic of China (PRC). The Basic Law sets a foundation for all systems and policies implemented in Macao including its social system, economic system, protection of fundamental rights and freedom, administration, legislation and justice.

Laws of the Macao SAR

The laws presently in force in the Macao SAR include: The Basic Law of the MSAR; National laws listed in Annex III to the Basic Law; Laws that were in effect before 20 December 1999 and which have been retained as laws of the Macao SAR by the Standing Committee of the National People's Congress; and Laws enacted by the legislature of the Macao SAR.

The Penal Code, Criminal Procedural Code, Civil Code, Civil Procedural Code and Commercial Code, collectively known as the "Five Codes", form the authoritative framework of Macao's legal system.

National laws shall not be applied in the Macao SAR, except those listed in Annex III to the Basic Law. Laws listed in Annex III shall be applied locally by way of promulgation or legislation by the Macao SAR. Currently, 12 national laws apply in the Macao SAR.

The Standing Committee of the National People's Congress may add to or delete from the list of laws in Annex III after consulting its Committee for the Basic Law of the Macao SAR and the MSAR Government. Only those laws relating to defence, foreign affairs and other matters outside the limits of the Region's autonomy as specified in the Basic Law are to be listed in Annex III to the Basic Law.

Fundamental Rights

The Basic Law of the MSAR safeguards the fundamental rights of the people of Macao. These include the freedom of speech, freedom of the press, freedom of association and assembly, freedom of procession and demonstration, the right to organise and join trade unions and to strike, freedom of religion, freedom to travel, and freedom to enter and leave Macao. Provisions applicable to Macao in the International Covenant on Civil and Political Rights, the International Covenant on Economic, Social and Cultural Rights and a number of international labour conventions also remain in force.

Macao continues to comply with the main international conventions on human rights, including the International Convention on the Elimination of All Forms of Racial Discrimination, Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, Convention on the Rights of the Child, and the Convention on the Elimination of All Forms of Discrimination Against Women.

The Judiciary System

The Basic Law gives the MSAR independent judicial power, including the power of final adjudication. The courts of the MSAR exercise judicial power independently and are subordinated to nothing but the law.

The MSAR has the Court of First Instance, the Court of Appeal and the Court of Final Appeal. The structure, powers and functions of the courts are established by law.

The Base Court can form specialised tribunals, as required. The Examining Magistracy has been retained by the SAR Government.

The judges of the courts of the MSAR at all levels are appointed by the Chief Executive, on the recommendation of an independent commission composed of local judges, lawyers and eminent persons. Judges are chosen on the basis of their professional qualifications. Qualified judges of foreign nationality may also be employed. At present, there are two veteran Portuguese judges serving in the courts of Macao.

The Presidents of the courts of MSAR at all levels are appointed by the Chief Executive from amongst the judges of the courts. The President of the Court of Final Appeal must be a Chinese citizen who is a permanent resident of the MSAR.

The Public Prosecutions Office of MSAR exercises its functions as vested by law independently and free from any interference. The Public Prosecutor-General is nominated by the Chief Executive and appointed by the Central People's Government and must be a Chinese citizen who is a permanent resident of MSAR. Public Prosecutors are nominated by the Public Prosecutor-General and appointed by the Chief Executive. The structure, powers and operation of the Public Prosecutions Office are prescribed by law. At present, there is one experienced Portuguese procurator in the procuratorate.

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